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9	TRI-CITIES DIOXIN COMMUNITY MEETING
10	November 6, 2008
11	6:30 - 9:00 p.m.
12	Horizons Center, 6200 State Street, Saginaw
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20	REPORTED BY: Natalie A. Gilbert, CSR-4607, RPR StenoTech Reporting
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2	CHUCK NELSON: I want to welcome you here

3	tonight to the November 6th Tri-Cities Dioxin
4	Community Meeting. Just a few ground rules and
5	thoughts for tonight. My name is Chuck Nelson. I'm
6	the facilitator. I work for Michigan State University
7	Extension and I'm happy to be here with you for I
8	don't know how many times this has been but quite a
9	few. Some things I'd have you note, on the back of
10	the agenda are the ground rules for tonight. I see a
11	few new faces here. The ground rules, just to
12	emphasize the importance of respect and letting each
13	presenter have their say, and we've done a great job
14	here being civil and learning a lot about this process
15	and this situation and hope to continue that tonight.
16	Cheryl has asked me to note two things on the
17	back table. First is that there is a public notice
18	about the intent to issue a renewal of the operating
19	license for the Salzburg landfill. Public comment
20	period began November 3rd and ends December 19th.
21	There's information about that back on the table with
22	Cheryl and the large document that goes with it is
23	available on the web.
24	The second thing is the Michigan Department of
25	Natural Resources has a draft Tittabawassee River

assessment now which looks at the physical and biological characteristics of the river with suggested management strategies. This is prepared by DNR Fisheries Division. This is also out for public

5	comment and will be available. The comment period
6	will carry through January 16th, 2009. So again
7	another opportunity for you to participate. Those
8	documents are also available on the web. Again
9	there's a handout back with Cheryl.
10	The third thing I would have you note tonight,
11	one of the things that we'll be discussing is the next
12	scheduled community meeting to be determined. The
13	Michigan Department of Environmental Quality is under
14	a mandate to hold future meetings at State owned
15	facilities, so it is unlikely we will be at this
16	facility. We are going to discuss some alternative
17	locations. One of those locations that has been
18	discussed is Saginaw Valley State University but this
19	is a State mandate that the DEQ folks have to respond
20	to and they are working to do that in a manner that
21	still provides good public access as we can do. So
22	please weigh in when that opportunity comes.
23	So time now for introductions. John, do you want
24	to do it first for Dow here, because I know AI is
25	going to present first.

JOHN MUSSER: Sure. Ladies and gentlemen, thanks for being here this evening. We appreciate your presence. Without further ado, I'd like to ask all of the Dow people that are here this evening and areour consultants to please stand and identify yourself and your affiliation. Starting with my replacement, I

7	will be retiring at the end of this year, Mary Draves.
8	JIM COLLINS: Jim Collins, epidemiology.
9	STEVE LUCAS: Steve Lucas, Dow remediation.
10	TODD KONECHNE: Todd Konechne, project
11	leader.
12	PETER WRIGHT: Peter Wright, attorney for
13	Dow.
14	GREG COCHRAN: Greg Cochran, Director of the
15	Dioxin issue for Dow.
16	BOB BUDINSKY: Bob Budinsky, toxicologist,
17	Dow Chemical.
18	LESA ALYWARD: Lesa Alyward, Summit
19	Toxicology.
20	JACK ZABIK: Jack Zabik, risk assessment.
21	MIKE CARSON: Mike Carson, Dow physician.
22	DAVID GUSTAFSON: David Gustafson, Dow
23	Environmental.
24	SEAN ROARK: Sean Roark for ENTRIX.
25	JOHN MUSSER: Very good. Thank you.
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1	CHUCK NELSON: Jim, do you want to come up
2	and introduce the folks from DEQ, DCH and the EPA?
3	JIM SYGO: I'd also like to welcome you all
4	today. It's a nice balmy November evening but we'll
5	try to get through this, and can I have the staff from
6	DEQ stand up first? We have George Bruchmann, Steve
7	Buda, Al Taylor, Deb MacKenzie-Taylor, Frank Ruswick,

Art Ostaszewski, Terry Walkington, and then in the

9	back of the room we have Cheryl Howe, and I think
10	that's it from DEQ staff.
11	Community Health, in the back of the room, we
12	have Kory Groetsch, Linda Dykema, and we're also
13	pleased to have some members of ATSDR here today, if
14	you'd stand up, Mark Johnson, Marian Pavuk and Steve
15	Durwent, and then finally EPA, we have Ralph Dollhophf
16	who is here from EPA, Greg Rudloff, Mario Mangino
17	toxicologist, Mark Durno, Jeff Kimble, Brian
18	Schlieger, Marick Hanzs in the back of the room, Patricia
19	Krause, she's here somewhere, oh, there you are, and
20	that's the ones I have. Did I miss anyone? Keith
21	Budinski. That's it for us.
22	CHUCK NELSON: I do also want to note that
23	the members of the U of M Science Advisory Board, some
24	of them, are with us tonight. Do you want to
25	introduce those very quickly, Dr. Garabrant, just go
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1	to the mike there?
2	DR. DAVID GARABRANT: Members of the Science
3	Advisory Board, Dr. Ron Hites from Indiana University,
4	Dr. Linda Birnbaum from U.S. EPA, Dr. Marie Sweeney
5	from NIOSH, and Dr. Paolo Boffetta from the
6	International Agency for Research on Cancer.
7	CHUCK NELSON: Thank you. Al, I think we're
8	ready for you.
9	AL TAYLOR: Good evening. My name is Al

Taylor. I'm a geologist working on the project. I'm

11 a member of a team of scientists and engineers that 12 have been working on the Dow Chemical remediation 13 project for probably upwards of 15 years now. I'm 14 going to give a brief overview or an update on 15 corrective action activities on the Tittabawassee 16 River and Saginaw River over the last year. There's a 17 lot of work in here that Dow has accomplished and I'm 18 warning Dow right now I'm not going to hesitate to 19 have you come up and help out with something where I 20 am not being exactly complete. So with any luck, 21 we'll be able to get through this in the 40 minutes 22 which we've been allotted to do this. 23 I just want to take a brief overview. Dow 24 Chemical is up over here. There's a lot of work going 25 on up in this part. The Tittabawassee River flows

2 the Saginaw River which flows north out into the 3 Saginaw Bay and we'll touch base with this kind of 4 rosetta stone map here several times during the 5 evening. 6 Quick background, we're looking at the lower 7 24 miles of the Tittabawassee River. Primary 8 contaminants, dioxins mainly furans at this point. 9 Other contaminants that are important, chlorobenzenes, 10 parathion, chlorostyrenes, hexachlorobutadiene, and a 11 number of others. It's not limited to a dioxin and 12 furan problem. Primary source mainly for the dioxins

south to the confluence of the Shiawassee and forms

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and furans is Dow Chemical Company in Midland, Michigan, and target population obviously is we're very concerned about people living along the Tittabawassee and Saginaw Rivers and the recreational users of the rivers and Bay. Current activities, right now they're at the end of a three-year characterization process for the Tittabawassee River, a remedial investigation workplan process for at least the sampling portion of it. There will be additional sampling necessary, but what has been done is that a methodical approach has been used to investigate contamination from Dow and we're going to discuss how that's gone forward this year.

Under Dow's Part 111 operating license, which is its hazardous waste operating license, Dow has done quite a bit here. Within 2006 and 2007, they've investigated the upper 16 miles of the river floodplain and about 10 miles of river sediment. The balance of that work down to the confluence with the Shiawassee is occurring now and is actually at the end of that process and should be done this year. Quite a few samples have been collected for both dioxins and furans and other potential contaminants of concern.

It's used a process called the GeoMorph process to more efficiently direct the sampling. You know, 10,000 samples seems like a lot of samples and it is, but this is a very large study area and this is a much

more efficient way to go about the characterization.

They're on track my understanding is to complete the additional characterization work from the

Tittabawassee River and floodplain at the end of this year and perhaps even by the end of this week is my understanding for most of that work. As part of this, the Part 111, their hazardous waste license activities and corrective action supported early actions such as IRAs that we'll talk about a little bit, some pilot activities or pilot feasibility studies, and CERCLA removal actions conducted by U.S. EPA.

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This year's GeoMorph investigation was limited to the 6 miles of floodplain, the lower 6 miles of floodplain down to the confluence. They have quite a bit more in-channel sediment characterization to complete this year and that's basically from about Freeland Road, if you're familiar with the area, down to the confluence of the Shiawassee. Most of the floodplain work has been completed. There are some areas that have not -- that Dow has not been able to get access for to collect samples and they're going to be required to conduct best efforts under some kind of program to get that data. They're probably going to be some additional work necessary to complete the investigation phase, some mop up from this year, and to move into feasibility studies and corrective measures design.

The next four slides were provided by Dow to help provide an update of just how many samples were collected and when. We'll just kind of cycle through these. Obviously, in the upper Tittabawassee River, which is what this is looking at right here, that provides a good summary of approximately 550 locations sampled in the sediment itself and about 550 in the overbank, pretty balanced, and those are just locations. Each location has multiple samples

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associated with it.

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Same thing for the middle, the middle was quite a bit larger than the upper. It's about 11 miles total, so the overall sampling frequency was quite a bit more, especially in the overbank. Also important to note is a number of samples have been collected, not at the same frequency obviously, but for other contaminants of interest which are important. And in the lower, which is this year, this is 221 for the lower 6 miles expected locations in-channel. They're looking at about 1700 samples for dioxin and furan analysis and another 90 samples for other contaminants besides dioxins and furans. Same type of program for the overbank or the floodplain sampling program. In summary, this is what has been done this year by Dow. It's quite impressive and it's quite a campaign that they've gone through this year.

I just wanted to, it looks like some of these got

cut off a little bit, go through what a typical sampling profile looks like. This is kind of in the upper middle Tittabawassee River section closer to Freeland and you can see that these are sample transects coming across the river. They're sampling in the river and this kind of gives you an idea of the frequency that we're looking at, if you think of the

river as being about 300, 400 feet wide. Also notice kind of the lip of the floodplain in here.

As we move downstream in many areas, this broadens out, and it still has this kind of transect methodology, and this effect continues as you move down towards the confluence. The dots here, I should have backed up, just to give you some reference, the oranges and reds are higher. Light green is I think between 1,000 and 5,000 parts per trillion TEQ. The orange is 5,000 to 50,000. Then I don't know if we have any reds. That one might be a red. It's hard to tell up here. Red samples are in excess of 15,000 parts per trillion TEQ. So this would be kind of a typical agriculture field. Here's some residential properties adjacent to it.

As we go further downstream, this is kind of in the lower Tittabawassee River, the sampling strategy changed a little bit this year I think mainly in response to how wide the floodplain had become and the number of samples that had to be collected in the

21 in-channel portion going all the way up to Freeland. 22 In this case every sample along the transects, these 23 block dots, were not sampled. Triangles were sampled. 24 So the black dots represent samples that were 25 collected and analyzed for things like soil

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characteristics and archived and they can be retrieved 2 and analyzed if further data is necessary to interpret 3 like what's going on in here. The determination is if 4 that one dot there is not adequate to characterize 5 these areas then these other samples could be pulled 6 for analysis. I think the triangles are the ones that 7 we're actually waiting for analysis on now. 8 Just a little bit more information on kind of the 9 overall sampling. This is the upper, middle, and 10 lower overbank locations. These are all of the 11 locations at least as of October 27th and these 12 histograms just basically show the distribution of the 13 samples where the maximum concentration occurred, if 14 it was in the surface or right at the surface, within 15 the upper 1 foot, or the maximum occurred somewhere 16 other than the surface or upper 1 foot, and in this 17 case we're looking at greater than 1,000 parts per 18 trillion properties. So over here is greater than 19 1,000. Over here is 90 to 1,000 parts per trillion, 20 and what's I think significant here is in a number of 21 cases the higher concentrations or a significant 22 portion of the higher concentrations are either at the

surface or in that upper 1 foot.

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24 This is looking at residential property sampling 25 that has occurred and we have a total of about 115

12 1 properties that have been sampled here. Same concern 2 essentially is that there are elevated concentrations 3 in the surface and in the upper 1 foot and in some 4 cases those outweigh the maximum concentrations which 5 would be lower. Now when you get over to these 6 greater than 10,000, a lot of times the higher 7 concentrations are at depth and I think that reflects 8 a lot of the levee deposit samples that we'll talk 9 about in a little bit. 10 Looking at the in-channel or the sediment itself, 11 a little bit different picture here. Between 100 and 12 1,000, again we're looking at the greater than 1,000 13 here, but if we just look at this slice over here, you 14 see in the sediment that lower concentrations 15 typically are at depth and that bears out on the maps 16 as well. The maximum concentrations tend to be 17 buried. 18 Let's move into the IRAs and other high priority 19 investigation and remedial pilot activities in 2008. 20 I tried to break this up a little bit different than 21 is on the agenda. We're going to look at the near 22 plant source area, which is the Former 47 Building or 23 also known as the Founders Park interim response

activity, the Reach D interim response activity.

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1 investigation. We also know that as H-12. There's a 2 brine pond investigation and a 2008 RGIS upgrade. I'm 3 really not going to talk really at all about that. 4 It's just other activities that were ongoing at or 5 near plant source areas that we're investigating. 6 Tittabawassee River bank stabilization and 7 monitoring pilots, here is where Dow has conducted or 8 is implementing pilot programs to stabilize eroding 9 banks along the river which contains some of these 10 higher levels of dioxins and furans and just keep them 11 from getting back into the river. Here we have the 12 downstream in-channel deposits where enhanced 13 monitoring evaluation is occurring and we'll talk 14 about that a little bit. These downstream in-channel 15 deposits are areas where in the sediments themselves 16 there's quite high concentrations of dioxins and 17 furans and other compounds and those are being looked 18 at to determine if earlier action needs to occur. The 19 Saginaw River sediment trap pilot project and the 20 utility worker notification program, also known as the 21 Miss Dig program. 22 The Former 47 Building, this is Dow's historic 23 administration building or former location of that on 24 the Dow plant site. It's at the very upper end of the 25 Dow property. The building used to be in this area.

1	This is the Loons baseball stadium over here, the
2	minor league baseball stadium. It's kind of right
3	across from this. This was being turned into a
4	potential park area and Dow identified some historic
5	chlorine cells or chloro-alkalide cells used as riprap
6	along the bank earlier this year and that resulted in
7	a removal action. These have been identified as
8	having quite high concentrations of furans in
9	particular and other compounds associated with them.
10	This is what the material looked like along the
11	bank once the vegetation that was there was scrubbed
12	off. It looks like busted up asphalt really. This
13	material was removed down to the native clay
14	typically. I thought they did a very, very good job
15	of that. They had guys out there with gloves hand
16	picking up the chunks and throwing what the excavator
17	missed in the piles for disposal at the landfill and
18	that's what it looked like before it got vegetated.
19	They regraded this. Now there's riprap in. This area
20	over in here was addressed later in the season, just
21	in September and October, and this is what it looks
22	like now. They've put in sod, trees, and fencing to
23	limit site access.
24	This is what the material looks like lying around
25	on the ground. It provides a unique expertunity for

2	material that has resulted in, you know, contamination
3	of sediments and soils downstream. This gives us a
4	good opportunity to learn something about this
5	material. This is one of the anodes. That's a foot
6	for scale to give you an idea of what it looks like
7	and there's other rubble that really looks like cast
8	asphalt lying around on the ground which were part of
9	these historic cells and there's quite a bit of them.
10	We did collect some samples of this material,
11	busted it up very fine, and sent it off to our lab for
12	analysis, and this is just a piece lying around on the
13	ground, not particularly unique, and that had a TEQ of
14	about 140,000 parts per trillion or 140 parts per
15	billion. One of these anodes we busted up was about
16	73,000 parts per trillion.
17	Besides the anode area, the riprap area that was
18	addressed, there is riprap, this chlorine waste cell
19	material, in the river as well, and besides dioxins
20	and furans, there's other contaminants associated with
21	it. This represents some of the step-out sampling
22	that has occurred away from this area, and what's
23	going to happen is in I think January of this year Dow
24	will be submitting a plan for remediation of the

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The other compounds, not surprisingly because it did
 look like cast asphalt, there was a lot of asphalt

in-channel work or addressing the in-channel work.

3 like contaminants in there. There was some metals

4 that had elevated levels of cadmium in there and some 5 herbicide type compounds as well. 6 Reach D is immediately downstream from this area. 7 This is the area that we were looking at over here, 8 the Founders Park. Reach D is a cell that was 9 partially addressed by the CERCLA removal action last 10 year. Now -- two years ago or last year, two years 11 ago, sorry, they all start to fade together now after 12 a while. This was sheet piled off and a bunch of 13 contaminated sediment from inside the sheet piling was 14 removed. The remediation was based on the presence of 15 dioxins and furans but there's also a lot of other 16 stuff in there, and so after a substantial volume of 17 performance based volume with dioxins and furans were 18 removed, this transitioned into an interim response 19 activity to try to address the other compounds that 20 were present there. 21 So now this is moving forward to capping. We 22 have a plan in-house for capping this material, the 23 residuals that are left over after dredging. There's 24 also going to be a need to address material on the 25 outside of the cell. This is just to give you an idea

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of that sheet piling in here. Sampling has been conducted on the outside of this and there are significant non-dioxin and furan contaminants outside of that, like hexachlorobutadiene, hexachlorobenzene, and a number of other compounds. So it's going to be

a technical challenge for Dow to address this because this is quite a large hole in the river right now and they have contaminant sediment on the outside of it. They're going to have to figure out a way how to cap this with a nice clean cap. Once you remove the sheet piling, you'll have a bunch of dirty stuff coming in and contaminating it. So they'll figure out a way to do it. The cap itself is going to be about 18 inches of sand and gravel material over the top of this interior cell and that will be proved out over time by monitoring and toxicity testing. We don't have a lot of experience with capping these types of things in Michigan, so we'll be treating it somewhat as a pilot to see if it actually reduces concentrations to adequate levels. If it doesn't, obviously, they'll have to do more work. The H-12 outfall investigation is something that is necessary to look to determine if there are any

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more areas like this adjacent to the plant site. Dow

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had a number of historic outfalls, and this is a shot of the plant site from approximately I think this is the early 1940's oblique shot but you can actually see this is the 47 Building right here and that was that area that was remediated, the Founders Park area. That outfall right there is the one that's thought to

have caused this deposit down here. It's interesting

this was sheet piled off back in the 1940's to kind of channel the contaminated water, we think, away from the water intake over on this side, but also you can see some of the historic waste treatment ponds along the river, and all of these things had outfalls to the river that are requiring investigation as part of the corrective action program now.

H-12.

Here's a good example. This is a mid 1950's overhead shot of Dow Chemical. There's one of the brine -- the number six brine pond, if people are familiar with the site. These are those ponds along the river right here. This is the river and this is a discharge. You can actually see the discharge here, and this area down here actually is one of the ones where we found some of the higher concentrations of non dioxin and furan contaminants. This is just a closer shot. So using information like those aerial photos and historical knowledge of the plant site, you

know, Dow has mapped out all these historic outfalls and those are what's being investigated as part of the

This is that area that I showed you before, and this kind of gives you an idea, same kind of work that's being done up at Founders Parks, step-out sampling away from these areas to figure out what's there, where is it, how much is there, what depth is it, and there's quite a list of compounds in some of

10 these areas. This is one of the worst areas that have 11 been found to date. It's got quite a bit of the ethyl 12 parathions right at the surface and some pretty high 13 levels of hexachlorobenzene at depth. Also just 14 interesting is this is some of the high resolution 15 bathymetry that's been conducted on the bottom of the 16 river. You can actually see the sand waves on the 17 bottom of the river. This is such good resolution for 18 bathymetry. 19 Quickly on to eroding banks, bank stabilization, 20 anyone who has been to one of these meetings knows 21 that this is a subject near and dear to my heart. 22 Eroding banks are a significant issue on the 23 Tittabawassee River. These banks often will contain 24 high levels of dioxin and furan in these levee 25 deposits. They're active sources of contamination as

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1 they erode back into the river. It's a significant 2 and widespread problem along the river. Consistent 3 with EPA and MDEQ guidance, we want to control these 4 sources into the river. We want to do that early. 5 One of the things that is being done right now is 6 piloting some different technologies for a softer 7 footprint of trying to address these banks, other than 8 dumping a bunch of riprap on the bank to stabilize it. 9 It's not very attractive and it's not good for habitat 10 and things like that.

We're looking at what we're calling a softer

footprint but it's got to be effective. Dow has been working on a pilot actually for really two years now. Although a pilot workplan was approved on July 10th, some work associated with Reach L kind of started this work. This is Reach M. You can see there's quite a bit of bank erosion going on. This is not that atypical of the river here. You see trees fallen in, a lot of exposed soil. This is important because these levee deposits right at the edge of the river typically contain some of the highest concentrations that we see. This red area up in here in this case at Reach M is in the area of 50,000 parts per trillion. This is a core that was taken going into the bank like this and you can see the depth and the concentrations.

river moves over time, which rivers do, it exposes that and it gets back into the river.

Dow has mapped these eroding bank areas. This is the same area of Reach M that we're looking at, looking at the potential for erosion, something called BEHI potential, bank erosion hazard index, and also with concentrations, because you know, we really are not that concerned about them if there's not high concentrations or actually that might be a good thing for covering up other contaminations, but when there's high contaminations and a high potential for erosion, it needs to be addressed.

So typically you got this kind of hot core, and as the

I know I've shown this like three times at these meetings. I think this is just fascinating where they demonstrate where the shoreline in 1937 was out here and it's moved about almost 100 feet in 2004. These rivers do move, and that's what the area looks like today. This has been stabilized. These were made up of about pillow sized bags of polypropylene that are filled with sand and top soil. Then that provides a base for vegetation to seed into. These are tied in to the bank back this way to keep them from moving out. From what I understand, it's a very complicated process actually to put these in.

That bank that we saw before which was pretty
vertical was cut back. Material was taken to the
landfill. Some clean sand was put in behind it and
these bags were placed and established here and the
whole purposes of these bags is to get vegetation to
establish on the bank and to lock those bags in. So
the bags probably are most important right at the
beginning of the process. This is a little bit later
on. You can see that they've got an irrigation system
here to get the vegetation going. This actually
started quite late in the season and they worked very
hard to try to get vegetation established on these.

Now you can see that this is starting to green
up. They put about -- I want to say I think there
were 13,000 bags that were placed in this particular

application and then there was like three plant plugs per bag, so it's something like 36,000 or 39,000 plants that were hand placed. It's a very labor intensive process and then trees were added at the top. This is starting to green in over here. This board of bureaucrats over here are the Natural Resource Damage Assessment Trustees that are out taking a look at this work. This is Reach O which had a similar application

of these bags. This was earlier this spring and then

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this is this fall where it gets very -- you can't even tell the bags are there really at this point, so quite hopeful that this is going to work. We'll have to see how it survives a Tittabawassee River winter with ice rafting and ice flow and ice damage and flooding in the fall and spring but I'm pretty comfortable that it will based on all the efforts that went into it. Also part of this process is monitoring banks, this is across the way here, for erosion under different conditions, because one of the more difficult I think or challenging issues here is going 12 to be to figure out how you can monitor these banks 13 and actually see a difference between the two. So 14 there's actually monitoring going on eroding banks 15 that are not stabilized and banks that are partially stabilized.

In-channel deposits, basically this is an

overhead shot of the Reach O area that was part of one of the CERCLA removal actions where materials were removed from there but an in-channel deposit is where there is a spatially associated high concentration deposit of dioxins and furans in this case in the river. It could also be other contaminants of concern. Things we're looking at in terms of considering in-channel deposits for interim response

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1 activities, that is, taking it out of order and 2 dealing with it early in the process rather than later 3 is, how stable is it, how exposed are the elevated 4 concentrations, are there uncontrolled sources 5 upstream that make recontamination of the area likely. 6 We try not to have the situation where you dig 7 something up and make it all clean and then have it 8 recontaminate because you had eroding banks upstream. 9 Can it be efficiently and effectively controlled now 10 and what additional information is necessary to make a 11 decision. 12 This is Reach J area. These are maximum detected 13 concentrations here and you see these reds are quite 14 high. For example, that's 24,000 parts per trillion. 15 There's some 20,000s in here, but if you look at the 16 surficial concentrations, it's quite a bit lower, you 17 know, back basically in the less than 100. This is 18 what this color green means. In some areas, there's 19 elevated concentrations at the surface and those are

the ones that we're looking at more carefully to see if more work needs to be done sooner rather than in sequence with the bulk of the remediation.

There's a complete look across the river. This

There's a complete look across the river. This is the JK area that had -- this was the non soft footprint bank work that was done earlier. That's

also turning out quite well. What we're trying to do

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2 here is address surface concentrations that are high 3 as IRAs if necessary, collect additional data to 4 determine or verify the stability of the deposits Dow is proposing to leave in place in the short-term, 5 6 basically we're field validating models, comparison of 7 channel conditions between years using bathymetry, 8 erosion pins, and scour chains. So you look at what 9 it looked like in 2007, look at the bathymetry and 10 elevations in 2008 and see if the thing has actually 11 gone away or moving. 12 We're doing some sediment toxicity testing to 13 determine how toxic it is to the critters that are 14 trying to live on it, and if it's acutely toxic, that 15 will be a trigger for us to take care of it at least 16 in the short-term and all of this is meant to 17 determine if there's more aggressive actions that need 18 to be taken. This is an example of an erosion pin and 19 scour chain distribution and this is on Reach L which 20 is just downstream. There's another area that's quite 21 elevated just downstream of Gordonville Road Bridge.

The Saginaw River sediment trap pilot. This is an IRA that was initially required by the DEQ but we've deferred it because of the dredging that is scheduled -- actually it was initially scheduled for

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1 late summer and this fall. Now they've changed it 2 possibly for this fall because they're having 3 contractor issues getting over here and I don't really 4 know if they've actually started that work or not yet. 5 It remains an IRA option for the future. This work 6 was done down here. This is the Saginaw River here. 7 This is the confluence. That's the Sixth Street 8 Turning Basin which is at the top of the maintained 9 navigational channel in the Saginaw River. There is 10 another turning basin that's abandoned upstream a bit, 11 the Ojibway Island Turning Basin, that was also looked 12 at. 13 There is a new report out as of October that was 14 completed under the ADRM process, which means 15 alternative dispute resolution mechanism, which looked 16 at the feasibility of sediment traps in the Saginaw 17 River. That's available on the DEQ website. It 18 involved measurements of bathymetry, sediment 19 contaminants, cores, bedload, particle size, and water 20 column contaminants, and looked at again those two 21 locations, which is the Sixth Street Turning Basin 22 which is further downstream again at the top of the 23 maintained navigational channel, this is where the

Army Corps would dredge, ending here on the Saginaw

River and going out to the Bay, and then the Ojibway

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1 Island Basin is further upstream and is now abandoned 2 because the bridge no longer goes up for the bigger 3 ships. 4 Conclusions of this report are the bedload in the 5 Saginaw had the highest concentration of contaminants 6 versus water column particulate. I don't think that's 7 a particularly surprising conclusion but what the 8 report did demonstrate is that sediment traps were 9 effective at capturing medium and coarse grained 10 bedloads and what's different about this site from a 11 lot of other persistent bioaccumulative toxic sites is 12 that there's quite a bit of dioxins and furans 13 associated with sand sized particles. Typically you 14 see them in clays and highly organic materials. Here 15 you can have 99 percent medium sand with very little 16 organic matter in it and have tens of thousands of 17 parts per trillion of dioxin in there and we think 18 it's because of those chunks of particles like we saw 19 up at Founders Park. The rate of bedload movement is 20 event driven, meaning storms, freighters, things like 21 that help to move it around. 22 The next step, Environ is proposing to do some 23 additional modeling to evaluate the long-term 24 performance of the Sixth Street Turning Basin, and the 25 TWG, which is an acronym for Technical Working Group

1	under this ADRM is looking for ways to implement
2	better sediment management in the Saginaw River as a
3	whole and I think Frank is going to talk about kind of
4	managing this whole system kind of more holistically
5	in a little bit, Frank Ruswick, in one of the later
6	talks here.
7	Again this is bathymetry of the Sixth Street
8	Turning Basin. The idea is that as water moves across
9	a hole in the bottom of the river a cross sectional
10	area increases which allows the water to slow down.
11	When the water slows down, particles can drop out.
12	It's a very simple concept. It works great for things
13	like sand. It doesn't work at all for things like
14	suspended, you know, muddy water. That's not going to
15	help but it can get stuff like this. The contact on
16	the TWG is Art Ostaszewski and he will be happy to
17	talk to you for hours about sediment traps.
18	Finally, looking at disturbance and management of
19	soils in areas with potential dioxin and furan
20	contamination, that's a long way of saying we want a
21	system in place to alert utility workers who do soil
22	excavations in and along the Tittabawassee River the
23	potential for contacting high contamination. So Miss
24	Dig is an example of the type of mechanism that can be
25	used. Anyone who is familiar with this, if you're

1	going to do excavation work around your house or
2	anywhere, you call Miss Dig. They come out and put
3	flags all over the place and show you where the lines
4	are. There's also a mechanism here where if they pull
5	a permit and it's in a particular area, they could
6	say, oh, by the way, you should take these precautions
7	while you're working in that area.
8	A workplan was submitted by Dow on October 10th.
9	It's under review by the DEQ and I think this is
10	wrong. I talked to Todd Konechne this morning who is
11	the Dow Project Manager working on most of these IRA
12	projects before and this has not been submitted to the
13	Miss Dig Executive Board yet. I think they're waiting
14	on us to okay that. So that slide is not accurate
15	from my understanding, and this is just an example of
16	utility work along the river, kind of an extreme
17	example, and contact information if you have any
18	questions. Thank you very much.
19	CHUCK NELSON: Any questions, comments, or
20	clarifications for Al before we move on to EPA's
21	presentation? Seeing none, thank you, Al. Jeff,
22	you're next.
23	JEFF KIMBLE: Again my name is Jeff Kimble.
24	I'm an on-scene coordinator with EPA, and before I get
25	started, I think she's still in the room, I just

- 1 wanted to introduce also our consultant for EPA, Diane
- 2 Russell with Westin Solutions in the back. She's

3	provided our oversight during this cleanup and I just
4	wanted to recognize them for that.
5	At the last meeting, we talked about the
6	Administrative Order and Consent between EPA and Dow
7	to deal with the exposure unit one and the
8	contamination that was done out there. This
9	presentation tonight is really just to show what that
10	process has been through the cleanup. The cleanup has
11	gone pretty successfully well in my determination and
12	we're going to just discuss that briefly. Again it
13	was based on the AOC that was signed in the spring and
14	that agreement spelled out what was required in this
15	area and again this is a residential setting along the
16	Tittabawassee River where elevated dioxins were found
17	in the top 2 feet of soil pervasive throughout the
18	neighborhood. It was consistent. It was throughout
19	the neighborhood. So a cleanup was mandated and that
20	was agreed to under the AOC and most of the on-site
21	activities have been completed or are in the final
22	stages of completion now.
23	And those that we're going to discuss included
24	physical removal and off-site disposal of dioxin
25	contaminated soils from the site, both on the

residential properties themselves and what we call a transition zone which surrounds those properties, and also indoor cleanup because of migration of those soils and dusts just from normal activities that

people partake in, driving up and down the road, which was the only the dirt road in the City of Saginaw we could find, what we've done with that, and to clean the indoors of those homes through several different mechanisms up to and including carpet replacement.

Some of the issues still remaining that are being discussed now are -- we've initiated discussions now that the actual physical cleanup portion of this project is about complete are going to be what happens afterwards and we're just starting those talks now on monitoring. Since this work has been done, how do we monitor for the near future and longer term to make sure that the integrity of the cleanup remains. Again as I discussed, the reason for doing this was to remove the dioxin contamination that was found in the neighborhood, get rid of it, and again we're going to monitor that going forward, and the stages of this, it was really up to Dow to get the agreements from the residents, to initiate the work, and to write the plans for this.

This is the area I was talking about. What's

shaded in pink is what we considered the actual true residential portions of the property and the surrounding two areas would be the transition zones. The area around the houses themselves, what's considered the actual residential property to the

river and bound by the road, there was actually an

agreement that 2 feet of soil would be removed from there and replaced with clean fill up to at least the original grade of that soil and 1 foot in the transition zone as well and I will discuss that further here in a second.

Here's a picture of just when they started digging what it looked like once the grass and everything was removed. Again these were residential yards. And around the houses, right up to the houses, including sidewalks and walk areas and up to the river and up to the road, 2 feet of material was removed, except around trees. We tried to preserve the large trees and Dow hired contractors and consultants to do that to look at ways to dig up as much as they could around those while not harming or killing the mature trees and that seems to have been successful so far. Once they had dug the 2 feet, they backfilled like we said to at least the original grade and in the end actually created somewhat better slopes just from

appearance sake in the way they designed it out there and then in the residential yards themselves they actually replaced it with sod, so that right after the cleanup was done, the 2-foot removal was done, pretty much right away the residents had a yard back for use.

This included the flowerbeds, patios. They did some work underneath the patios putting down gravel to prevent contact with the soils, and in the transition

9 zones, again the same is as in the residential areas, 10 there was a demarcation layer that they put down 11 because we're doing performance based removal and not 12 basing it on any other factors. It was based on 13 2 feet in the residential yards, 1 foot in the 14 transition zones. When they got to the grade of 15 digging after they were done, they would put down a 16 fabric and then backfill the clean material over that 17 so in the future we'll know where the levels are that 18 the digging stopped at. Again in some of this area on 19 the eastern edge of the transition zones, there was a 20 slight berm that was elevated there but culverts were 21 left open to allow the drainage in and out of the 22 areas as it is now. 23 Here's a picture of the demarcation fabric we 24

were talking about. It's just a black demarcated fabric material that was laid out over the bottom of

the excavation area and that was filled over with

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clean material and then sodded, and once the outdoor work was done, they started -- and we'll see the paving in a minute of the road, too. The indoor cleanup was done down to and including carpet replacement and one of the reasons we wanted to show this picture is this is what EPA and DEQ were mostly concerned with. With just cleaning carpets or steam cleaning, if at anytime in the future that carpet was replaced, there was still going to be fine particle

sediments that may have dioxins attached that somebody may become exposed to, and from our sampling indoors, we did show dioxin contamination inside the houses.

So the carpet in these units was removed. The hard surfaces beneath would be cleaned and new carpet put back so you're starting with a clean environment after the cleanup was complete. Also, you know, cleaning of upholstery, mattresses, any other hard surfaces, buffing the floors, the countertops, other hard surfaces inside the units was completed, duct work as well. Also this surficial cleaning was also done in workshops, sheds, garages, anywhere that the residents were going to have active contact potentially with dioxin dust contamination that might have migrated in from the old dirt road or tracked in

35 from the yards.

And this is a picture of what happened on the roadway. The roadway itself was excavated. 6 inches of materials at least was removed down to a level where Dow contractors could then grade it and put in a new roadway that would in turn reduce any dust in the air. If there were to be any flooding or future contamination, one of the concerns would be that the dirt road that was there was creating a lot of dust generated in the neighborhood and our samples from the springtime sampling event showed dioxins in the dirt itself of the road that was blowing throughout the air

in the neighborhood in excess of 1,000 parts per trillion over much of the roadway.

So again they removed 6 inches of soil from that and this number here is pretty impressive, and in this, we do recognize Dow's consultants and contractors and Todd Konechne that Al mentioned earlier as the project manager. I think they did a very professional job out here on this project. The cleanup was conducted within the AOC. Any issues we had were quickly worked out and it's pretty impressive in this short amount of time, you know, over 21,000 tons of material were removed, replaced, regraded, resodded, and seeded on these properties. In addition

to that, the old roadway was paved. So here's the paving of Riverside. This is the old dirt road. As you can see now, the entire road is asphalted and should reduce any further dust exposures into the air and that is pretty much the summary of where we're at with the cleanup at exposure unit one.

CHUCK NELSON: Questions for Jeff? No questions for Jeff. Thank you, Jeff. We're moving rapidly ahead of schedule but we've got an attorney coming up now, so Frank, you'll get us back to reality. You go from a college professor to an attorney, I mean, things might slow down. I have to kid Frank a little bit.

FRANK RUSWICK: I guess I should just say

15 I'm speechless after an introduction like that. I'm 16 Frank Ruswick. I'm the Senior Policy Advisor for the 17 Department of Environmental Quality, and along with 18 Deputy Director Jim Sygo, I've been asked to 19 coordinate the Department's response to this off-site 20 dioxin contamination. I think we all recognize the 21 size, scope, and complexity of this project. We all 22 have invested a lot in it and much work has been done 23 in recent years, as I think both AI and Jeff have 24 aptly demonstrated. We've taken steps to address 25 immediate exposure risks at residential properties,

collected thousands of samples on the Tittabawassee

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2 River and its floodplain. There's been a tremendous 3 amount of effort put into understanding the dynamics 4 of the river system, the distribution, fate, and 5 transport of contaminants, continued source control 6 measures near the plant site, and initial feasibility 7 studies for evaluating remedial options down the 8 river. 9 We are now coming to a point in the process that 10 will require the combined resources of the MDEQ and 11 U.S. EPA in order to implement site-wide or 12 system-wide remedial measures. This will allow the 13 Agencies to balance the need to move quickly; yet, 14 assure we have an adequate understanding of the system 15 to make appropriate decisions for a comprehensive 16 remedial solution. As a result, the EPA and MDEQ have

recently developed and jointly proposed to Dow a new strategy for organizing and appropriately expediting our work. I would like to lay out for you the key components of the strategy.

First, we have to recognize how the site can be managed to allow separate and timely work on the various independent and interrelated components of the

system. One is addressing contamination on the Dow

plant site. Dow is undertaking activity as part of

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1 its corrective action responsibilities under its 2 hazardous waste operating license. This includes 3 active controls on the plant site, along with removal 4 and in place controls in the Tittabawassee River 5 contiguous to the plant site. 6 Second, in the City of Midland, DEQ and Dow are 7 continuing a dialogue for a solution under Dow's 8 hazardous waste license. With respect to the 9 Tittabawassee River and its floodplain, the Saginaw 10 River and Saginaw Bay, we believe we should treat this 11 as an interrelated system under what's known as the 12 Federal Superfund Alternative Site Process in a manner 13 that addresses both Dow's RCRA and Part 111 hazardous 14 waste obligations. 15 The strategy is to work on the rivers and bay 16 consistent with the nature and extent of information

that is available. In the near term, this would mean

advancing work to control contaminant sources on the

Tittabawassee River in an upstream to downstream sequence. This approach recognizes that the data collected on the Tittabawassee River allows us to begin making remedial decisions and physically addressing contaminated areas; although, some additional data collection may be necessary. It also provides to us the ability to address near term

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1 exposure or transport risks. We would also plan in 2 undertaking some near term activities on the Saginaw 3 River to interrupt the flow of contaminated sediments 4 along the line of the sediment traps that Al explained 5 and to evaluate the potential for residential 6 exposures in some areas along the Saginaw River. 7 And finally, this approach would entail longer 8 term baseline monitoring on the Saginaw River and 9 Saginaw Bay to evaluate the impact of cleanup 10 activities on the Tittabawassee River. There are 11 several advantages to what we call the SAS process or 12 the Superfund Alternative Site Process. These are it 13 allows us to conduct work under an adaptive management 14 approach. We can learn as we move from an upstream to 15 downstream manner and as we move forward. It allows 16 the EPA and the DEQ to work collaboratively on a team 17 approach and we would continue to work closely in 18 coordination with the Natural Resource Damage 19 Trustees.

The agreement if one is reached with Dow would be

21	embodied in an administrative order and the public
22	would be invited and provided an opportunity to
23	comment on the development and implementation of that
24	order. There would be a public dialogue at the
25	beginning of the negotiations and again before the
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1	order is finalized. With respect to the current
2	status of this proposal, the EPA and DEQ have formally
3	proposed negotiations under the SAS process to Dow.
4	We are awaiting a response which is due by
5	November 10th as to whether or not Dow would like to
6	participate.
7	If so, we anticipate the process would formally
8	begin with the issuance of a document called a special
9	notice around mid December. The SAS process envisions
10	up to 90 days to negotiate an agreement. If Dow
11	chooses not to enter negotiations, then the DEQ and
12	EPA would consider our other alternative options under
13	both our RCRA, hazardous waste, and CERCLA
14	authorities.
15	So that's what we currently have underway. As
16	I've said, we've made this proposal jointly on behalf
17	of the DEQ and EPA to Dow. We have discussed it with
18	them and we are awaiting a response now.
19	CHUCK NELSON: Everybody is beautifully on
20	time. Questions for Frank on what he just talked
21	about?

AUDIENCE MEMBER: I have two. The simpler

24	system-wide plan. What about the other major
25	corporate potential players in this? If you're
1	41 talking about looking at the whole river and bay,
2	aren't there some other historical problems that might
3	need to be addressed? If you don't have an answer to
4	that now, I can take it later.
5	FRANK RUSWICK: We think that the evidence
6	is clear with respect to the Tittabawassee River that
7	the issues are Dow's. As we move down through the
8	system, there are some other players that may be
9	involved, but the process would allow recognition of
10	that.
11	AUDIENCE MEMBER: I guess I should have said
12	I'm from Bay City, so what I'm concerned about is down
13	river and the bay. Is there anyone from SOS here, the
14	group that monitors the bay shore? Because I have
15	friends who live on the bay but I can't really speak
16	for SOS.
17	AUDIENCE MEMBER: I live on the bay. My dad
18	is part of SOS.
19	AUDIENCE MEMBER: So maybe what I say might
20	agree or disagree with the group.
21	AUDIENCE MEMBER: I'm more concerned about
22	the Kawkawlin River and the mouth of Saginaw River and
23	Bay.
24	CHUCK NELSON: Okay. You just do it, and

one is this is all focused on Dow but it was a

42 1 AUDIENCE MEMBER: These sediment traps, it 2 would seem to me that you would want to have them in 3 place before you do major things like dredging 4 upstream or some of these other remedial activities. 5 So my question I didn't -- I thought I heard that the 6 sediment traps are being deferred for some period of 7 time. It would seem to me that's what you would want 8 to get in place first and so I'd like that addressed. 9 FRANK RUSWICK: I think you're exactly 10 right. The idea we have in mind here is to structure 11 work upstream to downstream as a whole but we would 12 undertake activities downstream that would be 13 consistent with that. One thing we would propose 14 would be sediment traps to interrupt the flow of any 15 sediments that might be resulting from the work that 16 was occurring upstream, and downstream also would be a 17 monitoring function that would allow us to evaluate 18 the nature of the work that was occurring upstream. 19 So that's precisely the concept that we have in mind 20 is to address the system as a system but to start 21 working, start physical activities, final remedial 22 activities on the upstream on down. 23 AUDIENCE MEMBER: After the sediment traps 24 are in place?

FRANK RUSWICK: Yes. Those are the things

1	that would need to be worked out but that would be our
2	approach, that's right.
3	AUDIENCE MEMBER: That's EPA's and DEQ's
4	position going into the negotiations with Dow?
5	FRANK RUSWICK: Yes.
6	AUDIENCE MEMBER: Thank you.
7	CHUCK NELSON: Other questions, other
8	comments? We're at the time when you can ask about
9	anything you've heard or anything else.
10	AUDIENCE MEMBER: Well, if I could follow up
11	on that gentleman's comments about sediment traps, the
12	elephant in the room seems to be the Corps of
13	Engineers. When AI made his presentation, he seemed
14	to indicate sediment traps, despite their apparent
15	usefulness in trapping these large particles and
16	cleaning the river and preventing contamination from
17	going downstream, they were going to be deferred
18	because of the dredging, and we know from the
19	environmental assessment that was done by the Corps of
20	Engineers that the EPA waited and said that they were
21	concerned because the banks, the sediment would be
22	destabilized as a result of that dredging. Of course,
23	we all know that the Corps ignored that comment, and
24	apparently, they're being deferred, too, when it comes
25	to the sediment traps, and I just want to know when

2	we just simply defer to the Corps and the dredging
3	process.
4	AL TAYLOR: I think that's a good comment.
5	The deferral of the sediment traps, they're deferred
6	as an interim response activity. What Frank is
7	describing or has described, and I assure you he'll
8	correct me if I mistake this, is that the sediment
9	traps would be a component of the site-wide management
10	program. So that as remedial activities occur on the
11	Tittabawassee River sediment traps would be
12	implemented to prevent the continued migration to the
13	extent practical, sediment traps being what they are,
14	during that time, because it's going to be a multiyear
15	process obviously to implement remedial measures on a
16	system as large as the Tittabawassee River.
17	The idea would be to interrupt to the extent
18	possible continued sediment migration down river
19	during that time and so that there is some benefit
20	occurring for the Saginaw River and Saginaw Bay
21	portion of this during this time, and I think it's
22	important to recognize that you need to move upstream

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 contamination and then have it be recontaminated and
 have to be addressed again in the future. Obviously,
 this is a very complicated and exceptionally expensive

to downstream in something like this because it

of the contamination or downstream of the

doesn't help anyone to clean up a spot in the middle

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4 process and we really only want to do this once. 5 So that's the concept behind the proposal for the 6 operation of the sediment traps, and the deferral is 7 only as an IRA. We're not trying to defer the 8 concept. The objection is as an IRA. The reason it's 9 being deferred from this year is because dredging is 10 supposed to occur up in the Sixth Street Turning Basin 11 during this year which effectively is the sediment 12 trap or cleans out the sediment trap. 13 AUDIENCE MEMBER: I guess that's the part 14 that I don't understand, AI, because from what the EPA 15 said in their comments, there would be destabilization 16 that occurs because the Corps is not using 17 environmentally sound methods in terms of their 18 dredging. They're simply using a bucket and they are 19 going to destabilize the sediment. Why wouldn't you 20 want to have or require sediment traps during the 21 dredging process just to be safe to catch those

AL TAYLOR: I think I understand the question. This may not be the most politically

materials that are going to be disturbed moving

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downstream?

correct answer but I'm going to say it anyway. I've done a lot of sampling and spent a lot of time on the Saginaw River and actually doing stupid stuff like following freighters with sample bottles to try to understand what the effect freighter traffic is and

prop wash is on the redistribution of those sediments, and we actually have some pretty good video from that where these large freighters disturb the bottom sediment samples a tremendous amount and that level of 10 disturbance we believe -- we haven't quantified this 11 yet but I think that's something that we're going to 12 have to do as we go through this process -- far 13 outweighs the level of disturbance that would occur 14 during navigational or environmental dredging. Unless 15 the channel is deepened and that high concentration of 16 material is removed, it's going to remain a continuing 17 problem. 18 We think the dredging is necessary. It's a 19 necessary component of this. We recognize that 20 there's also going to be some re-suspension of 21 materials from the dredging process but we see that as 22 relatively minor compared to this other ongoing, you 23 know, two or three freighters a day going up and down 24 the river like a big mixer churning that stuff up, and

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where you can see, you know, plumes of sediment behind these freighters even as they're exiting out into the Saginaw Bay, so definitely difficult choices are going to need to be made.

I think we've shown pictures at these type of meetings

AUDIENCE MEMBER: If I can just understand this a little bit, I don't want to monopolize the microphone, but the lower Saginaw River has been

dredged considerably and it's presumably deeper and there has to be some sort of intermediate zone between the elevated levels of sediment that gets churned up and the deeper levels where sediment traps may still be appropriate even for the disturbances that result from the freighters that could be useful.

AL TAYLOR: And I think one of the things
that we have discussed -- and again we don't know how
this is going to be work out. We're fairly early in
this process but we do agree that it makes sense to do
these sediment traps at multiple locations along the
river and, in my perfect world, upstream of the
navigational channel rather than at the Sixth Street
Turning Basin where things get stirred up when
freighters move around, to be upstream of that so that
effect does not occur.

And the potential benefit might be to reduce overall need for dredging because you're taking

they're not ending up in the channel, but I mean,
we're a long way away from that but I think your point
is an important one. You need to do -- you can't just
look at one spot. It might be at several spots along
the river, both the upper part of the navigational
channel and maybe above that and further down.

CHUCK NELSON: Let me just see, does anybody else have a comment here as part of that? This

gentleman over here said something.

11 AUDIENCE MEMBER: Nope. You answered my 12 question, sir.

CHUCK NELSON: All right. I just want to make sure. So go ahead, Terry.

AUDIENCE MEMBER: We just saw tonight a lot of material, a lot of progress that has been made, removals in several sites, the cleanup of Riverside, the beginning of cleanup. Why the need for a new approach if, in fact, over the past months we've seen progress, we've seen movement, we've seen the cooperation of both the DEQ and the EPA, and we've seen RCRA and CERCLA working together on various occasions? In the past, we have seen stoppage for negotiations for seven to eight months. Why would we want to consider another stoppage after we've seen

some fairly successful cooperation between all three parties and some action?

FRANK RUSWICK: Well, I think there's two answers to that question. One is that the work that you've seen, the investigatory work, has been done under a plan that was structured about three years ago and it's moved forward under that sequence. Some of the other actions that you've seen, the remedial actions, the removal actions, have occurred sort of episodically. That is, they've been identified for action and have occurred based on sort of site

specific circumstances. We think the approach that
we're talking about doing now allows us to do that
more systematically. It allows us to do remedial
actions from upstream to downstream rather than, you
know, here and there where we happen to hit hotspots
of contamination, so it allows us to be more
systematic about how we're going to approach this.
Secondly, while there has been a lot of work
done, there has also been issues between the Agencies
and Dow that we need to work out. We think this is a
better approach for trying to come to a process under
which we can have more fruitful discussions and make
more fruitful decisions. So, yes, we are making

progress. We think though the approach that we're

putting in place here will allow us to set forth a better system for addressing it systematically. AUDIENCE MEMBER: How is this different, Frank, from the previous process that was negotiated with the company in order to expedite the process? FRANK RUSWICK: The previous process, what we call the framework agreement, set the stage for getting to where we are today. People have had a lot of criticism of that because they viewed it as something that was done behind closed doors and set up a process for getting work done. Well, guess what, folks, how many community meetings have we had and how much work have we shown you that we've accomplished

14	under that framework? That framework has been very
15	successful for getting us to where we are today, but
16	now we're in a different place. We've collected a lot
17	of information. We're able to make more final
18	decisions now and what we're proposing is a mechanism
19	for doing that. So we think it's an advancement of
20	where we've gotten to today.
21	AUDIENCE MEMBER: What happens during the
22	negotiations in terms of the various processes,
23	investigations, and removals that have occurred to
24	date?
25	FRANK RUSWICK: Well, we'd like to think

51 1 that they'll continue. We will be in the off season. 2 I don't know what work we have planned during this 3 time period but we're not suggesting that work cease. 4 AUDIENCE MEMBER: Thank you. 5 CHUCK NELSON: Other questions, comments? 6 AUDIENCE MEMBER: Frank, I was wondering, 7 you kind of expounded on what was going to happen on 8 the Dow plant site in the City of Midland in the

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process?

FRANK RUSWICK: What the process outlines is the purpose of the sampling that would need to be done on the Saginaw River and Saginaw Bay. We don't think those systems have been adequately characterized yet

Tittabawassee River. What's the immediate future for

testing sampling in the Saginaw River under this new

but we don't think it makes sense to characterize them until we do the work on the upper stretches. So the theory, the thought process, behind which we would process and develop a sampling program for Saginaw River and Saginaw Bay would be in a near term as a mechanism to evaluate the work that's occurring upstream and then later we would determine what would need to be done for purposes of characterization. So it's that type of sequence that we're talking about here.

AUDIENCE MEMBER: Are you comfortable that that's not in conflict with Dow's obligation under that RCRA corrective action license which lays out a timeline for the company's obligations on the Saginaw River to sample and -- in particular I guess to sample? You don't see this as a violation of Dow's license? FRANK RUSWICK: I don't know what the timeframe is. It lays out -- the license contemplates that a different process, a process more in line with Superfund could control for activities on the Saginaw River and Saginaw Bay. We think what we're talking about here is consistent with that provision in the license. AUDIENCE MEMBER: I would like EPA to respond to that, whether or not they think that Dow is

in violation of their license by not doing the

18	sampling that was required this year on the Saginaw
19	River, if it's allowed to extend into the following
20	year.
21	GREG RUDLOFF: Dow has submitted a workplan
22	for sampling along the Saginaw River and Bay, so they
23	are in compliance with the operating license at this
24	point and deferring the sampling to a later time as
25	part of a Superfund approach would still maintain
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1	53 compliance with the operating license.
2	AUDIENCE MEMBER: What would the deadline on
3	that be, Greg? Because my understanding was that Dow
4	submitted the workplan for the Saginaw River and Bay
5	and then they got a notice of deficiency and the State
6	then approved it with modifications and Dow didn't
7	like it and went back and rewrote another whole set of
8	workplans.
9	GREG RUDLOFF: Well, it was actually a scope
10	of work that was approved and modified

of work that was approved and modified.

AUDIENCE MEMBER: Okay. Thanks. So I guess
my next question is, what's Dow's deadline to submit

or give an approved workplan for sampling on the

14 Saginaw River?

GREG RUDLOFF: Okay. At this point the ball is in the regulatory court for a response back to Dow for that workplan. However, given the current state of potential negotiations under Superfund, that will probably be held off until we see how those turn out.

	AUDIENCE MEMBER: Okay. And then one other
q	uestion I guess while you're up there, Frank can
а	nswer it or you can. Are the Trustees going to be
ir	nvolved, the Trustees of the National Resource Damage
Α	assessment? Are they going to be involved in these
n	egotiations with Dow Chemical, and just to follow up

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54 1 on that question, Frank, I want to know if the delay 2 in sampling on the Saginaw River, because the 3 responsibility of the Trustees is to ascertain the 4 loss to the community as a result of the 5 contamination, how is that going to possibly impede 6 the activities of the natural resource process? 7 FRANK RUSWICK: Okay. I'll let Lisa Williams here who is from the Fish and Wildlife 8 9 Service and is one of the Trustees answer that 10 question, but in terms of the role of the Trustees, I 11 think it's fair to say that both EPA and DEQ believe 12 that the Trustees need to be integrated into this 13 process. I understand -- I won't speak for Dow but I 14 understand they agree with that as well. We have not 15 determined exactly how that's going to occur. One of 16 the fundamental approaches that we've taken all along 17 is to try to make coordinated decisions and to take 18 coordinated actions under the remedial process, the 19 cleanup process, and the natural resource damage 20 process. Although there are different players

involved, we recognize the interrelationship and we

want to continue that coordinated approach. I can't tell you precisely tonight what that means or how it's going to be done but we recognize it as a way of doing business.

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55 1 CHUCK NELSON: Lisa, do you want to make any 2 comment here? This would be a good opportunity. 3 LISA WILLIAMS: To the extent that the 4 remedial process incorporates an adaptive management 5 strategy for part of it, the Trustees will have to 6 incorporate an adaptive management process because we 7 can't determine final damages until we know what the 8 final remedial solutions are but I'm not sure that 9 that actually answered the question you asked. 10 AUDIENCE MEMBER: My understanding all 11 along, Lisa, is that the responsibility and the charge 12 of the Trustees was to assess the damages and that in 13 order to assess those damages it was incumbent on you 14 folks to be provided sampling and data and 15 information. I mean, much to Dow's credit, the 16 sampling that was done on the Tittabawassee River was 17 phenomenal. I think the Saginaw River and the Bay are 18 entitled to that same amount of sampling, not just, 19 you know, so that the resource can be restored, that 20 public health can be protected, but that the whole 21 risk management issue can be addressed. So my 22 question for you, Lisa, is, is a delay in sampling 23

data and sediment sampling in the Saginaw River going

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LISA WILLIAMS: Yes, it will. We need some of the same kinds of data and we need more data on time series, what concentrations were in the past and what concentrations are likely to be in the future, so we can't conclude our damage determination until the remedial investigations and the remedial decisions are rightfully made. So some things we can do and some things that we will have to wait on. AUDIENCE MEMBER: Okay. And as a lot of people in this room will remember, back in June I believe it was of last year, Dow and the Chamber of Commerce invited a number of community groups to talk about the Natural Resource Damage Assessment process and how communities were going to be compensated by Dow Chemical for their losses as a result of this contamination in the river system and communities have a right to be compensated and compensated in a timely manner. This has gone on and on, and Frank, I'm hopeful, I'm hopeful that this again is going to expedite this process but I think there are a lot of unanswered questions yet and you know we're going to be there to ask those questions, so thank you very much.

FRANK RUSWICK: If I could just make

comment, you know, we agree but we think that the

1	benefit of the approach we're talking about is to
2	expedite the remedial activities and that's the
3	primary benefit. We want to get that cleanup done.
4	Yes, damages will need to be paid, but we think the
5	priority is getting the cleanup work done.
6	CHUCK NELSON: Other comments and comments?
7	AUDIENCE MEMBER: I'm Harold Evans. I'm a
8	resident on Riverside Drive and my wife and I, when we
9	heard about this remedial plan, we viewed it as going
10	to be a very traumatic event in our lives but we want
11	to say that those who managed the project finished it
12	faster than we would have ever believed possible and
13	we appreciate their professionalism and their concern
14	and their consideration for all of our concerns from
15	the effect on our pets to saving favored trees and
16	plants and everything, and for that, we are very
17	grateful.
18	CHUCK NELSON: Thank you. Other comments?
19	AUDIENCE MEMBER: Another question around
20	the deferred sampling. I have no problem
21	understanding the need to clean upstream before
22	dealing with downstream because of the continued
23	contamination and the changing of the look that's down
24	there, but the question that I have is the highest
25	levels to date have been found in the Saginaw River.

1	The GeoMorph process, and I've learned more about the
2	dynamics of a river than I ever knew before just
3	listening to the presentations here, seems to be a
4	process that can really identify areas that
5	potentially have produced these levees of
6	contamination.
7	And I guess I'd like somebody to explain why the
8	GeoMorph process couldn't be used to identify some of
9	the locations on the Saginaw River that are indeed
10	hotspots that could and should probably be addressed
11	simultaneously with the upstream plan because of the
12	very nature of the river and the river traffic, not
13	only the dredging but again the shipping, and it seems
14	as though when we've seen presentations on the Sagina
15	River we see these huge spikes in some locations and
16	it just doesn't seem appropriate to let them lie there
17	until we clean the Tittabawassee if, in fact, we could
18	address them now.
19	AL TAYLOR: Yes, I think the GeoMorph
20	process could be used to do that. There are other
21	processes, in fact, that could be used. Obviously,
22	I'm kind of biased for what seems to be working
23	upstream but Dow does have the option to propose
24	different methodologies working downstream as long as
25	they satisfy the technical requirements of the

1 program. The issue really here is one more of

2 sequencing of work rather than whether or not it needs

3	to be more adequately characterized. I think as Frank
4	represented and EPA has represented we need additional
5	characterization of the Saginaw River, in particular
6	maybe the upper portion of the Saginaw River where
7	those quite high concentrations were identified, for
8	example, where the Wicks Park removal action occurred.
9	As part of this process, and I don't know how
10	well this came through, we're looking for enough data
11	to be developed early in the process to give what
12	would consider something of a baseline so that we
13	could understand, okay, here's what the levels of
14	contamination are in the Saginaw River and Saginaw Bay
15	right now, are they getting better as remediation is
16	implemented upstream. I think as part of that
17	baseline it should be robust enough to try to identify
18	are there other areas that need more immediate action
19	either in-channel or in the overbank and I think Frank
20	talked a little bit about looking at some of the
21	residential areas on the Saginaw River that may
22	potentially have higher concentrations.
23	We know the Saginaw floodplain is a much
24	different river system. It doesn't have nearly the
25	same contamination problem that the Tittabawassee

1 River does but it is complicated by other aspects, one
2 of which is historically when they dredged the

3 sediments out of the river, rather than taking them to

4 a CEFCDF, they would side cast them onto the banks on the

5	side. We don't have a good idea for what that means
6	yet in terms of the distribution of potential
7	contamination on the Saginaw River. So one of the
8	components of this proposal is to look at some of
9	these residential areas where the exposure potential
10	would be greatest and to do a decent level of sampling
11	there in order to understand that issue better, but
12	you know, establishing a baseline hopefully would be
13	robust enough to try to pick up any of these other
14	issues because Dow has done some what they term
15	pre-remedial investigation work back in the fall of
16	last year. Additional sampling has been done by the
17	Agencies as well as part of this process, and once we
18	figure out what level of information is adequate for
19	baseline, I think we're going to have enough to
20	when we run into a hotspot, we'll know how to
21	recognize it and maybe look for others that may be
22	similar.
23	AUDIENCE MEMBER: So this will be part of
24	the negotiations then?
25	AL TAYLOR: I believe so.

1 CHUCK NELSON: Dow has got a comment on
2 this, Victor.
3 VICTOR MAGAR: Thanks. I think my answer
4 would also be consistent with what Al said. To be
5 clear, we are using GeoMorphological processes on the
6 Saginaw River and that helped to inform us for the

′	sampling that we already conducted. We've done some
8	very detailed bathymetry, topography to look at many
9	of the same features that people were looking at on
10	the Tittabawassee River. This is a much more simple
11	river GeoMorphologically. So a lot of the
12	complexities, that very wide floodplain that we see on
13	the Tittabawassee River, and many of the
14	GeoMorphological features are simpler in the Saginaw.
15	That said, we're looking at point bars, depositional
16	areas, and the flow, the river behavior to inform us
17	of where we'll sample and how the ongoing sampling
18	will be conducted.
19	CHUCK NELSON: Other questions or comments?
20	Sir.
21	AUDIENCE MEMBER: I'm not sure who to
22	address this to. I assume it's EPA, but with the
23	Superfund, I was wondering if someone could give us an
24	update on its financial status. I don't know for a
25	fact but I hear rumors that those funds are running
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1	out, and if that's true, will there be any tax burden
2	passed on to the taxpayers to fund this process or
3	could you just elaborate on how this whole thing will
4	be funded? In the financial crisis that we're in
5	today, if it's true they do not have any money, will
6	that distractdrag this out forever?
7	CHUCK NELSON: Folks from the EPA.
8	RALPH DOLLHOPHF: My name is Ralph Dollhophf.

9	I've worked with EPA's Office of Emergency Response
10	within the office of Superfund. I'm afraid I don't
11	have a good straight answer to your question with
12	respect to the availability of funding to assure that
13	this work would happen, if that's what you're asking.
14	I can tell you that pre-authorization of Superfund has
15	been an issue for a number of years. The Superfund is
16	not as flush as it was at one point but I can also
17	tell you and ask you to remember as you look at the
18	progress that we've made here over the past 15 months
19	with the Superfund removal actions that we have really
20	strong enforcement authority under Superfund which is
21	always potentially backed up by funding and it hasn't
22	stopped us yet from making sure that the work gets
23	done.
24	The enforcement ability of CERCLA as assured by
25	the Department of Justice I think is strong and I

63 think Dow recognizes that it's strong. I think DEQ

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recognizes that it's strong and I think that's what you should rely upon. I don't really have anymore detail to offer you there. I can't tell you that Superfund has X amount of millions of dollars to make sure that Dow's project gets done but I can assure you that as part of the process that Dow would be required to assure us that it has enough money in the bank to do the project. Any other questions about that? 10 CHUCK NELSON: Other questions and comments?

AUDIENCE MEMBER: I'm still not comfortable
with the answer to looking at the hotspots, doing the
studies, trying to figure out what's really there, and
then doing the remediation. It would seem to me that
if right now there are four hotspots that everybody is
pretty confident needs to be done and we take 18
months or two years to come up with the new studies,
the new sampling, and on that list of the 20 most
important things to do, those 4 are still there, I
would ask the question, why aren't the 4 worked on
immediately? Why wait the 18 months or whatever it
takes to do the study? If there are hotspots that are
identifiable as being so bad by whatever criteria, why
not go after them now rather than characterize the
whole river and the Bay and do a Pradopriority chart and find

there as number 3, 4, and 5? I don't understand why the immediacy of taking care of the hotspots seems to be delayed for a somewhat more widespread understanding of the problems. AL TAYLOR: I don't believe that's what's being proposed at all. For the hotspots we discussed, the Founders Park IRA, Reach D, the H-12 or the historic outfall investigation, those areas especially adjacent to the plant site which also happen to be --

AUDIENCE MEMBER: You're talking about the

Tittabawassee. I'm talking about the Saginaw River.

out what the top 20 are and employ those four right

13	I don't pretend to know anything about the
14	Tittabawassee River.
15	AL TAYLOR: To my knowledge, we haven't
16	identified I don't know what four hotspots you're
17	talking about. We are proposing to look at these
18	residential areas in the short-term.
19	AUDIENCE MEMBER: So there are at the
20	present time on the Saginaw River no identified
21	hotspots that has appeared in previous newspaper
22	articles? If I'm incorrect, I'd like to be incorrect.
23	I was under the assumption that there had been some
24	degree of analysis of what went in the Saginaw River
25	and there were places where for certain physical
1	65 energies what was there was way out of bounds from
2	what should be there.

AL TAYLOR: Yes, there are areas in the Saginaw River with elevated concentrations and there are large areas. I mean, they're not hotspot kind of areas. I think you may have seen some of the Google Earth presentations of where you see these kind of large red bars along the river. Those are areas that would be addressed to some extent in the short-term by dredging under this program, the navigational dredging. We'd also be looking at trying to interrupt the contribution of additional contamination to the lower portion of the Saginaw River by this sediment trap evaluation. There have been some hotspots

identified on the Saginaw River via, you know, the
Wickes Park removal action where they found some quite
high concentrations there. Things like that show up.
I think they're going to have to be addressed as part
of this process, not, you know, at some unidentified
point in the future.
RALPH DOLLHOPHE: I'd like to just support
what Al had to say there and also follow on to some

comments that Frank made about the new approach. The

have demonstrated over the past 15 months a real

new approach is intended to be action oriented. We

these hotspot type situations dealt with sooner than later. Riverside is an excellent example. So in the context of the new arrangement and in the context of the Saginaw River, we would expect -- if we identify hotspots pursuant to some expedited assessment, we would expect to use what we call removal authority which is the same type of authority that we're using at Riverside to get work done sooner than later.

That's one of the flexibility benefits of CERCLA and so I just want to stress that and make sure that you understand that.

AUDIENCE MEMBER: Will you stay there, please, because this kind of goes along with his question about Superfund and money. St. Louis you're

having problems because you don't really have a

17	company that you can make pay, okay, and you are short
18	of money. So when you start trying to do something
19	right at St. Louis, the Pine comes into the
20	Tittabawassee, the Tittabawassee into the Saginaw. So
21	are we going to put some holes in the Pine to try to
22	keep this stuff once you start getting money to do
23	something right in St. Louis?
24	RALPH DOLLHOPHF: Well, I'm not familiar with
25	the communication of the Pine River and the
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1	67 Tittabawassee. I would defer to somebody from DEQ on
2	that. Al, do you want to help?
3	AL TAYLOR: The Pine River is a tributary to
4	the Chippewa which is a tributary to the Tittabawassee
5	River, and obviously, the former Velsicol site is a
6	remarkably bad little site of environmental
7	contamination. It has some very high levels of DETDDT
8	and other compounds. That work is being done through
9	the State Superfund program. I believe there is
10	removal of contaminants up there occurring. Now it's
11	going to there are big issues with that, including
12	I believe with the water system as well, but there is
13	work being done to interrupt that.
14	As part of this process, and actually we talked
15	about this with Dow and ATS within the last week and I
16	didn't bring it up in the presentation, we need to
17	develop a better understanding of background levels of
18	contamination on the Chippewa and Pine upstream of Dow

and on the Tittabawassee River upstream of Dow and Midland because there are other sources of contamination on the river and we need to figure out which pesticides and herbicides rightfully belong to Dow and need to be addressed via the corrective action program or the SAS program and which are not Dow's responsibility for putting them in there, and

unfortunately, there's probably going to be a mix of that, there's some of both, but that background characterization is going to be an important component of that, and if high levels are identified as part of that, we will certainly work with the other site managers or the St. Louis managers to address that but it's an excellent point. There are other sites of contamination even upstream of Dow in that watershed. CHUCK NELSON: Other comments or questions?

AUDIENCE MEMBER: I noticed during the introductions that some folks from ATSDR are here and I have in my hand an environmental policy alert from November 5th, 2008, and I'll just read the first paragraph, the Agency for Toxic Substances Disease Registry, ATSDR, has dropped key measures from its guidelines for analyzing dioxin levels at waste sites, a move that activists and State regulators say will limit regulatory confusion and bolster efforts to force cleanups at levels stricter than EPA's current cleanup target. Could members from ATSDR speak to

21	that, because we haven't heard any kind of public
22	comment on this before, and then perhaps someone from
23	EPA or DEQ reacting to how that will affect
24	negotiations or the cleanup?
25	MARK JOHNSON: My name is Mark Johnson. I'm
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1	with ATSDR in the regional office in Chicago and I was
2	also on the work group that revised the dioxin policy.
3	The reason that we did this update was because of the
4	confusion that we've experienced with interpretation
5	of what we phrased in our initial policy of an action
6	level which was 1,000 parts per trillion of TEQ in
7	residential soil which also coincided with the
8	Superfund criteria for cleanup. However, we intended
9	that to be a guideline for making determinations about
10	the need for public health intervention strategies.
11	The experience we've had over the past four years is
12	that's been rather confusing what's been implemented.
13	Our decision was to simplify this, make it
14	consistent with the way we conduct health assessments
15	for all of the chemicals. As a result, we decided to
16	delete with the term monaxon action level. It wasn't very
17	useful in defining public health strategies. We never
18	intended it to be a criteria for cleanup. That's not
19	the role of our agency. We're part of the Center for
20	Disease Control. Our role is to be advisory and to
21	provide guidance to system making decisions but we

don't set those and that was part of the confusion

because there was some perception that use of that
action would serve that purpose. That was the reason
behind deleting that and revising our policy. The

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70 1 statement you're referring to I think is a 2 misrepresentation of that intent and I think it's a 3 misunderstanding that in some way we need to clarify 4 that. 5 CHUCK NELSON: Any comment from DEQ or EPA 6 further on this matter? 7 RALPH DOLLHOPHE: Terry, I will just add that 8 as you know EPA's 1998 dioxin cleanup policy has a 9 cleanup standard of 1,000 parts per trillion for 10 residential direct contact center areas, and although 11 we are aware of and recognize the significance of 12 ATSDR's recent development, I'm not aware, to answer 13 your question, about how that would impact the 14 hopefully upcoming negotiations or discussions with 15 Dow. I don't see how they would infringe upon that 16 right now. So that's all I can tell you right now. 17 CHUCK NELSON: Any additional comments? 18 Seeing none right now, Jim, could you talk a little 19 bit about future meeting sites then because we've 20 mentioned Saginaw Valley State University? We may get 21 back to some additional comments but I want to be sure 22 we cover this today. 23 JIM SYGO: Although we are searching out

other potential State sites, and as was mentioned

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1	the Department of Management and Budget policy, we're
2	supposed to be searching those State sites out and
3	using a State site prior to potentially using an
4	out-of-State site. So this being an out-of-State
5	site, we're still in the process of doing that. I
6	know Cheryl Howe was originally investigating that.
7	There are some rooms at Saginaw Valley, and Cheryl,
8	have we made any final determinations on that?
9	CHERYL HOWE: No, we have not yet made any
10	final determinations. I've just tried to set things
11	in motion so that we can if we do decide that we
12	need to set up some quarterly meetings, I have things
13	lined up to do that. I've gone and taken a look at
14	all the rooms there. I think we've determined that
15	SVSU might be a little closer for most folks than
16	perhaps Delta College. If anybody knows of any other
17	potential locations that would fit the criteria of
18	State owned, we're interested in hearing that.
19	CHUCK NELSON: Cheryl, how big a room are
20	you looking for, how many people do we need to seat?
21	CHERYL HOWE: I think we're set up for
22	around 100. We did have to bring in a few more chairs
23	again tonight. Some of the options I looked at, they
24	have a recital hall that will seat like 170. We want

to go with that sort of auditorium setup. They have

1	banquet rooms that can be used. They have some
2	seminar rooms. Some of the folks who may have gone to
3	the recent meeting at SVSU, they were in the seminar
4	rooms there. We usually can get a couple together.
5	So there are some pretty good options there at SVSU.
6	It's just a matter of seeing where the process goes
7	and whether DEQ or EPA will be setting up future
8	meetings and then taking a look at where the best
9	options are located for us.
10	JIM SYGO: It's probably likely we're going
11	to end up at SVSU but what we wanted to do is make
12	sure that people that are regularly attending this
13	meeting watch the papers and look for the next
14	quarterly meeting announcement because there may very
15	well be a change in venue and that's basically what we
16	wanted to make sure people were aware of.
17	CHUCK NELSON: Thank you.
18	CHERYL HOWE: And if anybody has any
19	comments if they want to send them to me, you know, if
20	you've got the e-mail reminder for this meeting, go
21	ahead and e-mail me any comments you might have or
22	make some tonight. I'll see that they're distributed
23	to the appropriate people if they do come to me by
24	e-mail.
25	CHUCK NELSON: Thank you, Cheryl. Any other

AUDIENCE MEMBER: This question is for EPA,
Ralph, I guess you can answer this maybe. Under the
Superfund alternative site agreement, what mechanisms
would you or have you in the past negotiated or would
you envision for enforcement if things start getting
bogged down and Dow is not performing? Because at the
end of the day, it's always involving enforcement as
well intentioned as everybody may be.

RALPH DOLLHOPHE: You're asking, if we enter
into an agreement with Dow under the Superfund
alternative site process to conduct work in the river
systems, what are we going to do if it breaks down,
and I can tell you that our first line always is the

alternative site process to conduct work in the river systems, what are we going to do if it breaks down, and I can tell you that our first line always is the elements of the Administrative Order andon Consent, the actual administrative law document, which stipulates that if a workplan is not followed through upon or submitted or completed in a timely way that the company is subject to stipulated penalties, so much per day until it's done. That is always generally an option to us in Superfund or CERCLA enforcement scenarios.

Another option that is always available to us in Superfund SAS or traditional Superfund remedial sites

or Superfund removal sites is for EPA to do the work itself. That is something that we always have as an option. I mean, it's something that we've exercised

4	many times and then to seek damages from a company
5	that has recalcitranted or was otherwise unwilling to
6	do the work. So that is another option. I'm not
7	saying that we would do that in this case but that is
8	one of our set of options.
9	Another option that EPA always has is to try to
10	go to Court with the Department of Justice to make the
11	company complete the work pursuant to a Court order.
12	That doesn't happen a lot but it is another tool that
13	EPA has to make sure the work gets done. We're
14	hopeful that that's not the type of situation we're
15	going to get into here.
16	With respect to the new arrangement, Michelle,
17	and I think Frank spoke for DEQ accurately when he
18	said, we are trying to find a way to take advantage of
19	the progress that we and DEQ and Dow have made in
20	collaborating and working together, not always
21	happily, but we've made progress over the past 15
22	months or two years especially and we want that to
23	continue but we need to organize it in a more
24	systematic way so that we can get work done and not
25	have to go back and do it again. That's where the

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sequencing is so important and that's where, you know,
going after the Tittabawassee prior to the Saginaw is
so important.

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And so to your question, we're hopeful that we can move forward in a more cooperative spirit and that

О	we won't get into a situation where we have to pull
7	out enforcement tools or tools to insist that the
8	agreement be implemented as it was negotiated. I
9	can't guarantee that's the case but that would be our
10	hope and DEQ's hope and I think Dow's intent going in.
11	I think that's what we're trying to accomplish.
12	AUDIENCE MEMBER: And I hope so, too, but
13	you know, I just think it's really important just to
14	look back. In 2002 when Dow's corrective action
15	license was signed, we were told that this was finally
16	the path forward. After 20 years of dealing with
17	this, that the RCRA license in 2002 was the path
18	forward, and then things got bogged and stalled, and
19	then we went behind closed doors and we got the
20	framework agreement and we were told that this was the
21	path forward, and now things are getting bogged down
22	again and now we have another path forward. I hope
23	for the resources and the people of the watershed that
24	this is the final path forward and that's my rant for
25	the night.

RALPH DOLLHOPHE: Well, actually, let me respond to that because I had thought about making a final comment on the transparency issue. Frank in his remarks indicated that there would be substantial public involvement prior to EPA and DEQ entering into an agreement for a new path forward with Dow and I want to assure you that EPA is committed to doing that

and that we intend to do that. We recognize the transparency has been an issue historically with this project and we don't want that to continue.

AUDIENCE MEMBER: But so long as you're going behind closed doors with Dow and there is no record of process and who's attending and what's taking place, you are not honoring that, and again you're very correct to say that, that transparency has been a big issue for us all along. You know, the Natural Resource Damage Assessment has a confidentiality clause. The framework was behind closed doors for eight months. The public was sent out of that, and you know, I think it's really important for all of you elected officials and Dow Chemical to realize that we are the owners of these resources. We are the last people who should be shut out of closed door negotiations, my second rant for the night, but the other thing I wanted to ask you

was, as you go into these negotiations, are we looking at the use of the State's 90 parts per trillion or 1,000 parts per trillion?

RALPH DOLLHOPHE: The cleanup standards are something that's going to have to be negotiated and considered as part of the negotiation process, whether it's performance based work or State cleanup levels or EPA's 1,000 parts per trillion, whether it applies to a removal situation, whether it applies to a sediment

10	channel situation, a floodplain situation. All that
11	has to get worked out as the workplans are put
12	together. I don't think there's a simple, it's this
13	or that, answer to that right now, Michelle, quite
14	honestly.
15	AUDIENCE MEMBER: And so I just want to ask
16	then, what's the status of the bioavailability study,
17	the human health risk assessment on the Tittabawassee
18	River? I mean, is that pretty much defunct? Is it
19	gone? We haven't heard anything. There's been no
20	progress on it.
21	RALPH DOLLHOPHF: I am not familiar with it.
22	Somebody want to handle that from DEQ?
23	DEB MacKENZIE-TAYLOR: Michelle, the human
24	health risk assessment workplan was resubmitted as
25	part of the RIWP for the Saginaw River and Bay. They
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1	updated the Tittabawassee River human health risk
2	assessment workplan at the same time. That is in the
3	Agency's court right now. We were working on comments
4	on that and we're holding off on that until this
5	Superfund alternative process is worked out.
6	AUDIENCE MEMBER: Okay. Is that up on the
7	website, Deb?
8	DEB MacKENZIE-TAYLOR: The workplan?
9	AUDIENCE MEMBER: Yes.
10	DEB MacKENZIE-TAYLOR: I'm looking to
11	Cheryl.

12	AUDIENCE MEMBER: I haven't looked at it in
13	about a week.
14	DEB MacKENZIE-TAYLOR: We're not sure
15	because it was a very large document. So we think
16	maybe the text is on there but it had a lot of
17	attachments so I don't think all of it could have been
18	put up on the website. I think the text part of it
19	was small enough that it could be but I'm not sure if
20	it's up there. If it's not and you want it all, I
21	would recommend that you ask for a CD or DVD.
22	AUDIENCE MEMBER: No, I don't want the whole
23	thing, that's okay.
24	DEB MacKENZIE-TAYLOR: We can e-mail you the
25	text.

AUDIENCE MEMBER: That would be great.		
Thank you very much.		
CHUCK NELSON: Any additional comments or		
questions?		
AUDIENCE MEMBER: I have just a short		
comment. Jay VanHelton from Delta College. I'm just		
going to offer up our facilities. Is anybody here		
from SVSU? We do have the facilities and the reason		
I'm bringing it up is that we do also have, if you're		
not familiar, Delta has an environmental technology		
program and we spend a lot of time and effort talking		
about many of our students are here. Raise your		
hands, half the room, and these guys are either in the		

14	CPI program. They go to work for Dow. We have
15	environmental students that go into this business, so
16	I would really like to see and welcome you here. We
17	have plenty of facilities and we can even work out a
18	deal, you know, you might get it cheap, so I would
19	just suggest to look at Delta College.
20	CHUCK NELSON: Some would want to know the
21	quality of your cookies there. I think we're missing
22	cookies.
23	AUDIENCE MEMBER: I can't talk to that.
24	CHUCK NELSON: Any other questions or
25	comments?

80 AUDIENCE MEMBER: Let's keep flogging that 1 2 horse about the re-negotiations. It brings up a lot 3 of questions and a lot of negativity in my mind as far 4 as what needs to be re-negotiated. How much is going 5 to be on the table? You know, are we talking about 6 re-negotiating everything from square one, line one, 7 dot one? I mean, I here you mention that the cleanup 8 standard is open for negotiation. And I'd like to 9 know who's pushing for this negotiation or 10 re-negotiation? Is it from the Governor's office or 11 is it actually from EPA or DEQ? You know, I just --12 it kind of boggles my mind, if things are working so 13 well, why all of a sudden everything has to be thrown 14 out the window and then re-negotiated to spend more 15 time in meetings.

And in your comments, you say, well, there's
going to be a meeting before and then you guys are
going to go into your negotiations and then there's
going to be a presentation after. It really doesn't
sound like there's going to be a heck of a lot of
transparency or communication from us the people that
have to live in what you guys do. You know, that
really bothers me. It makes me really suspicious on
what's going on. The whole idea of the framework just
brings to mind of being told, well, yeah, it's being

negotiated and getting a pat on the head by so many people and sent off to my bedroom saying that, oh, relax, it's the experts and they're going to come up with this wonderful framework that's going to handle everything. There was also at that point a promise of public participation and public comment, and as I remember, it was kind of thrown out on the doorstep and it was like that's it. There wasn't really that much room for much comment, and, yeah, there was much gnashing of the teeth.

CHUCK NELSON: Do you want to let him respond?

AUDIENCE MEMBER: Well, I just want one last quick comment. Over the weekend, I was listening to PBS and there was an American-Indian woman, I can't remember her name, that wrote a book and she made a comment, she said that the future isn't given to us by

our parents; it's on loan to us from our children, and I think somebody probably needs to put that on a plaque and put it in the meeting when you guys are behind closed doors meeting on all this to re-negotiate everything. Thank you.

FRANK RUSWICK: Let me start with your

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FRANK RUSWICK: Let me start with your ending comment and let me assure you that we take quite seriously our responsibility not only to current

82 1 residents of the area but the future generations. The 2 DEQ's mission is to protect public health and the 3 environment and we think it's very important that we 4 do that in a way that accounts for the potential of 5 this great State of Michigan. So I want to let you 6 know that that legacy is in the forefront of our 7 approach to this problem. Now in terms of why do we 8 think that a new approach is necessary at this point 9 in time, we have in the comment period focused on 10 positively the amount of work that's been done on the 11 Tittabawassee River and negatively the fact that we 12 haven't been able to collect what is in the view of 13 some people sufficient information on the Saginaw 14 River and Saginaw Bay and that's the crux of the 15 problem. 16 We have a pretty good idea of the work that needs 17 to be done on the Tittabawassee River but we have a 18 pretty fundamental disagreement between the Agencies 19 on the one hand and Dow on the other what is to move

forward, what needs to be moved forward in terms of the nature of the investigation and the nature of the work on the Saginaw River and Saginaw Bay, and quite frankly, we think it makes sense rather than to fight that out in the abstract to get some work done in the places that we agree we're ready to do work.

1	Now in terms of public involvement and what's
2	going to be open for negotiation, the plan is
3	precisely to involve the public in the opening stages
4	of the negotiations so that you see what's on the
5	table, you see the structure of the discussion that's
6	going to occur. You can't be involved in the
7	discussions on an ongoing basis. It's just not
8	physically or practically possible, but if we can
9	reach an agreement with Dow, it will be a tentative
10	agreement, and both the Regional Administration and
11	the DEQ Director have said that they will not enter
12	into an agreement, they will not sign an agreement,
13	they will not finalize an agreement until that draft
14	agreement is also subject to public review and
15	comment. So there will be an opportunity for the
16	public to see and comment on the negotiations going in
17	to make sure that the right issues are on the table
18	from your perspective and then to see what comes out
19	and to let us know how you think we did.
20	Now quite frankly, I think that's a pretty good
21	scale of public involvement. This is a highly complex

situation. It involves a lot of parties, a lot of
interests, some scientific uncertainties, some legal
uncertainties. We're going to do our best to work
those things out and we're going to do our best to

1 involve you and what I'm trying to describe to you is
2 a process that we think is the best way of doing that.
3 CHUCK NELSON: Any further comments or
4 questions?
5 AUDIENCE MEMBER: I would just like to know
6 why you can't do both at the same time, continue work

why you can't do both at the same time, continue work and cleanup on the Tittabawassee while negotiating the Saginaw River? Why does one have to stop for the other?

AL TAYLOR: I think that's exactly what we're proposing to do because we have some significant issues adjacent to the Dow plant site up at the top of the system that need to be addressed and the proposal would address those, start cleaning up from top to bottom, while this process is going on, so that there's not that -- there's no reason to lose a field season while we're waiting to do further negotiations on that.

I just want to make another comment kind of to support something that Ralph said earlier. One of the benefits that, you know, kind of the staff level of people see for this process is that, at least at the State level and the RCRA program at the State level,

we're not really resourced to do the very large scale remediation projects that the remediation is going to

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85 1 be. We were tasked by the remedial investigation 2 portion of this. By partnering with EPA's Superfund 3 program in this, that dramatically expands the ability 4 of the Agency to provide critical oversight to this 5 project. 6 EPA, for example, on Riverside Drive, Mr. Kimble 7 here was able to have through the Superfund process a 8 contractor on-site, you know, all the time during that 9 work. Expand that to the scale of the Tittabawassee 10 River, we need that kind of resourcing to provide 11 adequate oversight of this, and a good way to do that 12 is to work cooperatively with State, Federal, and 13 environmental agencies, working cooperatively together 14 to get a very large project done, and we think that 15 this methodology is a good way as long as it doesn't 16 provide an unnecessary delay in the process and no one 17 on this side wants to see that either but we do think 18 pragmatically it's a good way for us to move forward. 19 CHUCK NELSON: Other questions or comments? 20 AUDIENCE MEMBER: Greg Cochran, I wonder if 21 you could answer this question and help the audience, 22 explain what Dow's differences are from your 23 perspective with DEQ on the Saginaw River 24 specifically?

GREG COCHRAN: Well, first of all, my name

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is Greg Cochran. I'm with Dow. I'm not sure Iunderstand the question.

AUDIENCE MEMBER: Frank said that you guyshad fundamental disagreements.

GREG COCHRAN: Yeah, I know. I wrote that down, ask Frank after the meeting, so I have the same question. We turned in a workplan to investigate the Saginaw River last year. During that time frame, we Dow made a decision and we notified the Agencies that we're going to go out and conduct investigations last year while they were reviewing this workplan. You call that at risk. We call it -- I mean, we did it in advance of approval. We notified the Agencies. They said go ahead. There's a lot of information we have on the Saginaw River and Saginaw Bay. The Agencies themselves, MDEQ, have gathered -- you heard Al talking about freighter chasing. They have their own data on the Saginaw River and Saginaw Bay. We believe there's a lot of information already on the Saginaw River and Saginaw Bay to inform what we need to do going forward. In fact, the workplan that we turned in last year that has been bantered back and forth was looking at how do you fill in the gaps from what we already have to what we think you need to know. So we have not been hesitant to approach the Saginaw River

1	and/or the Saginaw Bay at all, and the workplan, if
2	you download it and look at it, you'll understand
3	that. So again I'm going to talk to Frank after the
4	meeting to understand what's the big disconnect.
5	AUDIENCE MEMBER: Okay. And just so you
6	know, Greg, our concern, and you already may know
7	this, but history has shown and demonstrated that Dow
8	has number one innever wanted the Saginaw River and Bay in their
9	operating license. I mean, there was the consent
10	order in 2001 and Dow tried to get it out. You've
11	gone to the Michigan Economic Development Corporation
12	in 2003 and tried to do it. You tried to negotiate it
13	away in the framework, and so here we stand today, you
14	know, again with this contention over the Saginaw
15	River, and you know, I'd like some reassurance from
16	Dow that this isn't what you folks are trying to do
17	again, Greg, is to get your obligations on the Saginaw
18	River and Bay out of your license and away from, you
19	know, your pocketbook.
20	GREG COCHRAN: Sure. Let me answer that by
21	answering it this way. We've already heard an
22	anecdotal story about upriver to Dow on the Pine
23	River, a very well-known site, Velsicol site, lots of
24	contamination. We already know through our current
25	condition's report that we submitted last year on the

- Saginaw River that historically -- and many folks over
- the course of several quarters have gotten up and

3	mentioned other contributions to the Saginaw River,
4	and by the way, the Shiawassee drains into the
5	Saginaw, the Flint and the Cass River drain into the
6	Shiawassee as well. There's a lot of other sources of
7	particulates and issues out there.
8	AUDIENCE MEMBER: But you guys
9	GREG COCHRAN: Let me finish. The only
10	situation that we've been adamant about is
11	contaminants that are from the Dow Chemical Company
12	complex and where those come to reside. That's what
13	our license says. That's what it says. If there are
14	contaminants that are out there that are not from the
15	Dow Chemical Company in these river systems, we do not
16	want to take accountability and/or have to be forced
17	to clean up those materials and that's been the
18	disconnect.
19	AUDIENCE MEMBER: Then I think it would be
20	advantageous then, wouldn't you, Greg, to be really
21	persistent in sampling and testing to see what else is
22	out there that perhaps doesn't belong to the Dow
23	Chemical Company?
24	GREG COCHRAN: We've done that.
25	AUDIENCE MEMBER: You've done that?
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1	GREG COCHRAN: We've been doing that, yes.
2	AUDIENCE MEMBER: Okay. So why is there

this -- the DEQ's position that there hasn't been

enough sampling on the Saginaw River?

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5	GREG COCHRAN: Again, note to self, we're
6	going to talk about that after the fact.
7	AUDIENCE MEMBER: Okay. And then I would
8	hope that at the next meeting you folks would explain
9	that to the public. Thank you.
10	CHUCK NELSON: Dr. Garabrant, you got a
1	comment?
12	DR. DAVID GARABRANT: I do, University of
13	Michigan. First, I want to express my agreement with
14	Michelle on the issue of transparency. Transparency
15	is critically important. Transparency really has to
16	work from both sides. I had hoped that I would be
17	allowed to talk tonight about the results of the
18	research we've been doing and I was not invited to
19	talk because the agenda was full. Now we finished the
20	scheduled agenda in about an hour.
21	I think that it is critically important that the
22	issues that we are uncovering, that we are making
23	clear, the data we're providing be allowed to enter
24	into these discussions. We heard a moment ago from
25	the EPA's attorney there are scientific uncertainties.
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1	Well, the work we've been doing has gone a long way

Well, the work we've been doing has gone a long way
towards settling some of those scientific
uncertainties. We met today with my Scientific
Advisory Board. I had absolutely marvelous attendance
from DEQ, DCH, ATSDR. I didn't see the EPA Region 5
here sadly or at our meeting in Ann Arbor. We are

meeting tomorrow. EPA Region 5 is planning to attend. I heard from DEQ today that they've hired statistical consultants who are going to give us written critiques of our analyzses with suggestions for further analyzses that should be run. We welcome those comments. In fact, I have said we would be willing to share how we're doing the analyzses with the statistician and sit down and see if those can be improved upon. It's transparency from our side. I'd like to see that there is transparency from all sides to get the work we're doing incorporated into the decision making process. I'd like a commitment that we're going to be invited to speak at the next meeting. I'd address that to MDEQ for a response. CHUCK NELSON: Any response? FRANK RUSWICK: We have committed to using the results of the U of M DES study in the remedial action as is appropriate, and the work you referenced in terms of the expertise we've hired to provide a

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statistical analysis of the work that you've done is part of determining how we think it's going to be appropriate, and when we've had an ability to sort that out, an opportunity to sort that out and to share with you our critique, and we welcome the collaboration that you referenced, then we will be willing to have a discussion in a forum like this in

terms of our position on it and, you know, what your

9	findings are and how we think it relates to the
10	process, but until we're ready to do that, we don't
11	think it's appropriate in this forum to have a
12	discussion that is basically one side of the issue
13	being presented without us having an opportunity to be
14	able to evaluate how that information fits into the
15	decision making structure. When we are there, then
16	we'll provide that.
17	DR. DAVID GARABRANT: We have been working
18	on this project for five years. We've presented the
19	results of our first set of analyzses in August of
20	2006. This is November of 2008.
21	FRANK RUSWICK: I've given you my answer and
22	that's what it is. You can reference how you think it
23	relates to the process. I've given you what our
24	position on this.
25	DR. DAVID GARABRANT: And I welcome it.
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1	Could you lay out for me what it is that the EPA needs
2	to do to determine whether our work is relevant to
3	these issues?
4	FRANK RUSWICK: I can't speak for the EPA
5	and I'm not ready to have a discussion with you at
6	that level of detail in this forum. This is not the
7	appropriate forum to have a technical level discussion
8	about our critique of your study. We can do that with
9	you professionally, and when we've had that, we can

share it with this group, but I'm not going to have a

11	debate with you in this forum.
12	DR. DAVID GARABRANT: Could you lay out the
13	process, which is not a scientific debate? What are
14	the steps going to be?
15	FRANK RUSWICK: We are going to work with
16	our statistician on our staff and I don't know what
17	the major discussion we had today. As I understand,
18	there was some initial discussion about opening a
19	dialogue with you. I don't know precisely what that's
20	going to entail.
21	DR. DAVID GARABRANT: Well, let me make it
22	clear. We have offered to do whatever analyzses your
23	statistician suggests. We have offered to sit down
24	with your statistical consultant and to run analyzses
25	together. The only thing that I have to protect is
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1	the confidentiality of my original data. Beyond that,
2	it's all open. We welcome the interaction. We
3	welcome the suggestions.
4	FRANK RUSWICK: Thank you.
5	DEB MacKENZIE-TAYLOR: David, I did get to
6	talk to you directly. I did get to talk to both Al
7	and Brenda and we had already suggested that we have
8	that meeting and have those discussions in a previous
9	communication with you and we express that again today
10	and we do appreciate your agreement to look at what
11	our issues are and what further analyzses we'd like to

see done and we welcome and are looking forward to

13	working with you on those issues and i'm glad that we
14	have this statistical assistance now because that's
15	not something that is my strong point. So that will
16	help us very much.
17	DR. DAVID GARABRANT: We welcome it as well.
18	CHUCK NELSON: Any further comments from
19	anyone else? We have about seven minutes, six
20	minutes. Hearing none, this might be the first one we
21	adjourn early. We don't know when the next meeting
22	is. Watch out for the dates and the place. We think
23	it's SVSU or maybe Delta. I didn't forget. Thank you
24	all for coming. Have a safe drive home.
25	(Meeting concluded.)
1	94 STATE OF MICHIGAN)
2) COUNTY OF SAGINAW)
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6	I certify that this transcript, consisting of 95
7	pages, is a complete, true, and correct transcript of
8	the proceedings and testimony taken in this case on
9	November 6, 2008.
10	
11	I also certify that I am not a relative or
12	employee of or an attorney for a party; or a relative
13	or employee of an attorney for a party; or financially
14	interested in the action.